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INTRODUCTORY NOTE

At the outset of this report attention is called to the difference between the unemployed person who can and will work, if he has the chance; and the unemployed person who is unable to work through physical incapacity, or who would "starve to death alongside of a job before he would work at it." The larger amount of advertising that these, "the unemployables," receive, blinds many citizens to the very existence of the first class. From the point of view of immediate community welfare, the problem of the first class is the more important, for it is the degenerating effect of this form of unemployment that drives many self-respecting and capable workers into the "unemployable" ranks. This report primarily has reference to the "unemployed." The handling of the second class is largely, though not altogether, a sociological, not an industrial problem.

JOSEPH H. WILLITS.